CITY OF MONTROSE

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2005

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City of Montrose

Officials

Name	<u>Title</u>	Term Expires
Ronald L. Dinwiddie	Mayor	January 1, 2006
Judith Brisby	Council Member	January 1, 2006
Mark Holland	Council Member	January 1, 2006
Jeff Junkins	Council Member	January 1, 2008
Cathy Roberts	Council Member	January 1, 2006
Melody Slater	Council Member	January 1, 2008
Celeste Cirinna	City Clerk/Treasurer	Appointed
Robert N. Johnson III	Attorney	Appointed



West Point, IA 52656 319/837-6042

Independent Auditor's Report

To the Honorable Mayor and Members of the City Council Montrose, Iowa

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of Montrose, Iowa as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Montrose' management. My responsibility is to express opinions on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe my audit provides a reasonable basis for my opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Also, as permitted by the Code of Iowa, the accounting records of the City have not been audited for all prior years. Accordingly, I was unable to satisfy myself as to the distribution by fund of the total fund balance at July 1, 2004.

In my opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had I been able to verify the distribution by fund of the total fund balance at July 1, 2004, as discussed in the preceding paragraph, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of Montrose as of June 30, 2005, and the respective changes in cash basis financial position for the year ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, I have also issued my report dated December 28, 2005 on my consideration of the City of Montrose' internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of my audit.

Budgetary comparison information on page 15 is not a required part of the basic financial statements, but is supplementary information required by the Governmental Accounting Standards Board. I applied limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. I did not audit the information and express no opinion on it.

The City of Montrose, Iowa has not presented Management's Discussion and Analysis that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the basic financial statements.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Montrose's basic financial statements. Other supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in my audit of the basic financial statements and, in my opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Sincerely,

Ann M Menke

Ann M. Menke Certified Public Accountant Professional Corporation December 28, 2005

City of Montrose Statement of Activities and Net Assets - Cash Basis For the Year Ended June 30, 2005

		Program Receipts								
Dist	oursements	Charges for Service		Operating Grants Contributions r and Restricted Interest		Contributions Co and Restricted an		Cor	Capital Grants Contributions and Restricted Interest	
		'			_					
\$	84,227	\$	2,173	\$	-	\$	-			
	128,861		37,496		89,772		-			
	83,172		16,549		1,120		-			
	519		-		-		-			
	44,662		1,869	-						
	341,441		58,087		90,892		-			
	68,652		62,299		-		-			
	231,926		120,049				178,044			
	300,578		182,348		-		178,044			
\$	642,019	\$	240,435	\$	90,892	\$	178,044			
		128,861 83,172 519 44,662 341,441 68,652 231,926 300,578	\$ 84,227 \$ 128,861 83,172 519 44,662 341,441 68,652 231,926 300,578	Disbursements Service \$ 84,227 \$ 2,173 128,861 37,496 83,172 16,549 519 - 44,662 1,869 341,441 58,087 68,652 62,299 231,926 120,049 300,578 182,348	Disbursements Charges for Service Opera Con and I \$ 84,227 \$ 2,173 \$ 128,861 37,496 \$ 31,172 16,549 519 - 44,662 1,869 44,662 1,869 341,441 58,087 58,087 68,652 62,299 231,926 120,049 120,049 300,578 182,348	Disbursements Charges for Service Operating Grants Contributions and Restricted Interest \$ 84,227 \$ 2,173 \$ - \$ 128,861 37,496 89,772 \$ 83,172 16,549 1,120 \$ 519 - - \$ 44,662 1,869 - \$ 341,441 \$ 58,087 90,892 \$ 68,652 62,299 - \$ 231,926 120,049 - \$ 300,578 182,348 -	Disbursements Charges for Service Operating Grants Contributions and Restricted Interest Cap Contributions and Restricted Interest \$ 84,227 \$ 2,173 \$ - \$ 128,861 37,496 89,772 83,172 16,549 1,120			

General Receipts:

Property tax levied for:

General purposes

Grants and contributions not restricted to specific purpose

Local option sales tax

Unrestricted interest on investments

Miscellaneous

Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

Cash Basis Net Assets

Restricted:

Sewer

Unrestricted

Total cash basis net assets

Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

	rnmental tivities	ness Type		Total
		 -		
\$	(82,054)	\$ -	\$	(82,054)
	(1,593)	-		(1,593)
	(65,503)	-		(65,503)
	(519)	-		(519)
	(42,793)	-		(42,793)
	(192,462)	 -		(192,462)
		(6,353)		(6,353)
	-	66,167		66,167
-		 59,814	-	59,814
	(102.4(2))	 		· · · · · · · · · · · · · · · · · · ·
	(192,462)	 59,814		(132,648)
	101,650	-		101,650
	14,366	-		14,366
	68,606	_		68,606
	6,652	275		6,927
	29,169	-		29,169
	-	-		-
	220,443	275		220,718
	27,981	60,089		88,070
	346,528	 89,442		435,970
\$	374,509	\$ 149,531	\$	524,040
		33,120		33,120
	374,509	116,411		490,920
\$	374,509	\$ 149,531	\$	524,040

City of Montrose Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds As of and for the Year Ended June 30, 2005

		Special Revenue	Other Non Major	
	General	Road Use Tax	Governmental Fund	Total
Receipts				
Property tax	\$ 101,650	\$ -	\$ -	\$ 101,650
Other city tax	71,738	-	-	71,738
Licenses and permits	1,869	-	-	1,869
Use of money and property	15,373	-	-	15,373
Intergovernmental	3,647	89,772	-	93,419
Charges for services	49,428	-	969	50,397
Miscellaneous	34,976			34,976
Total receipts	278,681	89,772	969	369,422
Disbursements				
Operating:				
Public safety	84,227	-	-	84,227
Public works	50,710	78,151	-	128,861
Culture and recreation	83,172	-	-	83,172
Community and economic development	519	-	-	519
General government	44,662	-	-	44,662
Total disbursements	263,290	78,151	-	341,441
Net change in cash balances	15,391	11,621	969	27,981
Cash balances beginning of year	294,818	18,292	33,418	346,528
Cash balances end of year	\$ 310,209	\$ 29,913	\$ 34,387	\$ 374,509
Cash Basis Fund Balances				
Unreserved				
General fund	310,209	-	_	310,209
Special revenue fund	-	29,913	_	29,913
Permanent fund	-	-	34,387	34,387
Total cash basis fund balances	\$ 310,209	\$ 29,913	\$ 34,387	\$ 374,509

City of Montrose Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the Year Ended June 30, 2005

		Enterpr	rise Funds	
	Water	Sewer Rental	Other Non-Major Proprietary Funds	Total
Operating receipts:				_
Charges for services	62,299	117,884	2,165	182,348
Total receipts	62,299	117,884	2,165	182,348
Operating disbursements: Business type activities	68,652	187,947	1,291	257,890
Total operating disbursements	68,652	187,947	1,291	257,890
(Deficiency) excess of operating receipts (under) over operating disbursements	(6,353)	(70,063)	874	(75,542)
Non-operating receipts (disbursements) Intergovernmental Interest income	- -	178,044 -	- 275	178,044 275
Debt service		(42,688)		(42,688)
Total non-operating receipts (disbursements)		135,356	275	135,631
(Deficiency) excess of receipts (Under) over disbursements	(6,353)	65,293	1,149	60,089
Operating transfers in Operating transfers out	-	42,688 (50,016)	50,016 (42,688)	92,704 (92,704)
Net change in cash balances	(6,353)	57,965	8,477	60,089
Cash balances beginning of year	60,148	(7,879)	37,173	89,442
Cash balances end of year	\$ 53,795	\$ 50,086	\$ 45,650	\$ 149,531
Cash Basis Fund Balances				
Reserved for debt service Reserved for maintenance and repairs		-	23,930 9,189	23,930 9,189
Unreserved	53,795	50,086	12,531	116,412
Total cash basis fund balances	\$ 53,795	\$ 50,086	\$ 45,650	\$ 149,531

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Montrose is a political subdivision of the State of Iowa located in Lee County. It was first incorporated in 1857 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development, and general government services. The City also provides water and sewer utilities for its citizens. The population of Montrose was 957 according to the 2000 census.

A. Reporting Entity

For financial reporting purposes, the City of Montrose has included all funds, organizations, agencies, boards, commissions, and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City. The City of Montrose has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

<u>Government-wide Financial Statements</u> – The Statement of Activities and Net Assets – Cash Basis reports information on all of the nonfiduciary activities of the City. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees or charges for services.

The Statement of Activities and Net Assets – Cash Basis presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation (Continued)

The Statement of Activities and Net Assets – Cash Basis demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Rental Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus and Basis of Accounting

The City of Montrose, Iowa maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2005, disbursements exceeded the amounts budgeted in the culture and recreation, general government, and debt service functions.

NOTE 2 – CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2005 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district. The city did not have any funds invested in a security considered to be an investment by the Code of Iowa as of June 30, 2005.

<u>Interest rate risk</u> – The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City.

NOTE 3– BONDS AND NOTES PAYABLE

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending	General Oblig	ation Bond
June 30,	Principal	Interest
2006	\$ 25,000	\$ 16,550
2007	25,000	15,813
2008	25,000	15,075
2009	30,000	14,337
2010	30,000	13,453
2011 - 2015	160,000	51,575
2016 - 2020	150,000	16,960
Total	<u>\$445,000</u>	<u>\$143,763</u>

The Code of Iowa requires principal and interest on general obligation bonds be paid from the Debt Service Fund. However, during the year, the City paid the bond principal and interest payments from the Sewer Fund.

NOTE 4 – PENSION AND RETIREMENT BENEFITS

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual salary and the City is required to contribute 5.75% of annual covered payroll except for police employees, in which case the percentages are 6.16% and 9.23%, respectively. Contribution requirements are established by state statute. The City's contribution to IPERS for the year ended June 30, 2005 was \$12,740, equal to the required contributions for the year.

NOTE 5 – COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use. Unused vacation hours are paid upon termination, retirement, or death. Employees accumulate sick leave up to a maximum of 90 days. If not used this sick leave is lost upon termination, retirement, or death. The City's approximate liability for earned vacation and sick leave payable to employees at June 30, 2005, is \$1,748 and \$14,636 respectively. This liability has been computed based on rates of pay as of June 30, 2005.

NOTE 6 – RISK MANAGEMENT

The City of Montrose is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 7 – OUTSTANDING OBLIGATION

The City of Montrose collects fees from its water and sewer utility customers that are to be remitted to Great River Regional Waste Authority. During the fiscal year, the council voted to stop remitting the fees until the results of the Authority's re-audit by the Iowa State Auditor are released due to questionable business practices on the part of the Authority's management. As of June 30, 2005 the city owed \$8,423 for such fees. That amount has increased to \$17,068 as of the date of this report.

REQUIRED SUPPLEMENTARY INFORMATION

City of Montrose

Budgetary Comparison Schedule

of Receipts, Disbursements and Changes in Balances -

Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds Required Supplementary Information

Year Ended June 30, 2005

	Gor	vernmental Funds Actual	Pı	oprietary Funds Actual		Net
Receipts		1101441		1101441		1100
Property tax	\$	101,650	\$	_	\$	101,650
Other city taxes	Ψ	71,738	Ψ	_	Ψ	71,738
Licenses and permits		1,869		_		1,869
Use of money and property		15,373		275		15,648
Intergovernmental		93,419		178,044		271,463
Charges for services		50,397		182,348		232,745
Miscellaneous		34,976		-		34,976
Total receipts		369,422		360,667		730,089
•						,
Disbursements						
Public safety		84,227		-		84,227
Public works		128,861		-		128,861
Culture and recreation		83,172		-		83,172
Community and economic development		519		-		519
General government		44,662		-		44,662
Debt service		-		42,688		42,688
Business type activities		-		257,890		257,890
Total disbursements		341,441		300,578		642,019
Excess of receipts over disbursements		27,981		60,089		88,070
Other financing sources, net						
Excess of receipts and other financing sources over disbursements and other financing uses	5	27,981		60,089		88,070
Balance, beginning of year		346,528		89,442		435,970
Balance, end of year	\$	374,509	\$	149,531	\$	524,040

Budgeted	Final to Net	
Original	Final	Variance
\$ 96,036	103,110	(1,460)
75,474	71,400	338
1,000	1,000	869
4,200	4,200	11,448
201,324	92,918	178,545
232,350	409,724	(176,979)
17,000	3,200	31,776
627,384	685,552	44,537
65,233	85,062	835
156,031	156,031	27,170
77,260	77,260	(5,912)
-	1,000	481
43,247	43,247	(1,415)
-	-	(42,688)
285,613	343,781	85,891
627,384	706,381	64,362
-	(20,829)	(19,825)
	20,829	20,829
-	-	1,004
596,001	403,315	(32,655)
\$ 596,001	\$ 403,315	\$ (31,651)

City of Montrose Notes to Required Supplementary Information – Budgetary Reporting June 30, 2005

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds and Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, two budget amendments increased budgeted disbursements by \$78,997. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2005, disbursements exceeded the amounts budgeted in the culture and recreation, general government, and debt service functions.

OTHER SUPPLEMENTARY INFORMATION

City of Montrose Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds As of and for the Year Ended June 30, 2005

Dagginta	C	emetery	Total			
Receipts Charges for services	\$	969	\$	969		
Total receipts	Ψ	969	Ψ	969		
Net change in cash balances		969		969		
Cash balances beginning of year		33,418		33,418		
Cash balances end of year	\$	34,387	\$	34,387		
Cash Basis Fund Balances						
Permanent fund		34,387		34,387		
Total cash basis fund balances	\$	34,387	\$	34,387		

City of Montrose Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Proprietary Funds As of and for the Year Ended June 30, 2005

	er Debt		Sewer reciation	Sewer eserve		Utility Deposits	Total
Receipts	 	r				- P	
Use of money and property	\$ 213	\$	21	\$ 41	\$	-	\$ 275
Charges for services	-		-	-		2,165	2,165
Total receipts	213		21	41		2,165	2,440
Disbursements							
Operating:							
Public works	-		-	-		1,291	1,291
Total disbursements	-		-	-		1,291	1,291
Excess (deficiency) of receipts over (under) disbursements	213		21	41		874	1,149
Other financing sources (uses)							
Operating transfers in	46,608		2,124	1,284		-	50,016
Operating transfers out	 42,688)		-	 -			 (42,688)
Total other financing sources	 3,920		2,124	 1,284			 7,328
Net change in cash balances	4,133		2,145	1,325		874	8,477
Cash balances beginning of year	 19,797		2,432	 3,287		11,657	37,173
Cash balances end of year	\$ 23,930	\$	4,577	\$ 4,612	\$	12,531	\$ 45,650
Cash Basis Fund Balances							
Unreserved	 23,930		4,577	 4,612	-	12,531	 45,650
Total cash basis fund balances	\$ 23,930	\$	4,577	\$ 4,612	\$	12,531	\$ 45,650

City of Montrose Schedule of Indebtedness For the Year Ended June 30, 2005

General Obligation Sewer Improvement Bonds

Date of issue	March 1, 2004			
Interest rates	2	2.95% to 4.5%		
Amount originally issued	\$	470,000		
Balance, beginning of year		470,000		
Issued during year		-		
Redeemed during year		25,000		
Balance, end of year	\$	445,000		
Interest paid		17,288		
Interest due and unpaid	\$			

City of Montrose Bond Maturities For the Year Ended June 30, 2005

General Obligation Sewer Improvement Bonds, Series 2004 Issued March 1, 2004

Year Ending	Interest	
June 30,	Rates	Amount
2006	2.95%	25,000
2007	2.95%	25,000
2008	2.95%	25,000
2009	2.95%	30,000
2010	3.20%	30,000
2011	3.40%	30,000
2012	3.60%	30,000
2013	3.70%	30,000
2014	3.85%	35,000
2015	4.00%	35,000
2016	4.20%	35,000
2017	4.30%	35,000
2018	4.40%	40,000
2019	4.50%	40,000
Total		\$445,000



West Point, IA 52656 319/837-6042

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance
and Other Matters Based on an Audit of Financial Statements Performed
in Accordance with Government Auditing Standards

To the Honorable Mayor and Members of the City Council Montrose, Iowa

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of Montrose as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements listed in the table of contents and have issued my report thereon dated December 28, 2005. My report expressed a qualified opinion on the financial statements which were prepared in conformity with an other comprehensive basis of accounting since I was unable to satisfy myself as to the distribution by fund of the total fund balance at July 1, 2004. Except as noted in the Independent Auditor's Report, I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing my audit, I considered the City of Montrose' internal control over financial reporting in order to determine my auditing procedures for the purpose of expressing my opinions on the financial statements and not to provide assurance on the internal control over financial reporting. However, I noted certain matters involving the internal control over financial reporting and its operation that I consider to be reportable conditions. Reportable conditions involve matters coming to my attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in my judgment, could adversely affect the City of Montrose' ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in Part II of the accompanying Schedule of Findings.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. My consideration of the internal control over financial reporting would not

necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, I believe item II-A-05 is a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Montrose' financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, I noted certain immaterial instances of non-compliance or other matters that are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2005 are based exclusively on knowledge obtained from procedures performed during my audit of the financial statements of the City. Since my audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees, and citizens of the City of Montrose and other parties to whom the City of Montrose may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

I would like to acknowledge the many courtesies and assistance extended to me by personnel of the City of Montrose during the course of my audit. Should you have any questions concerning any of the above matters, I shall be pleased to discuss them with you at your convenience.

Sincerely,

Ann M Menke

Ann M. Menke Certified Public Accountant Professional Corporation December 28, 2005

City of Montrose Schedule of Findings For the Year Ended June 30, 2005

Part I: Summary of the Independent Auditor's Results:

- A qualified opinion was issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.
- Reportable conditions in internal control over financial reporting were disclosed by the audit of the financial statements, including material weaknesses.
- The audit did not disclose any non-compliance which is material to the financial statements.

Part II: Findings Related to the Financial Statements:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

REPORTABLE CONDITIONS:

II-A-05

<u>Segregation of Duties</u> – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The cash receipts listing, bank deposits, posting of the cash receipts journal, payroll processing and disbursement, and cash disbursements and recording are all done by the same person.

<u>Recommendation</u> – I realize segregation of duties is difficult with a limited number of office employees. However, the City should continue to review its control procedures to obtain the maximum internal control possible under the circumstances.

Response – We will consider this.

<u>Conclusion</u> – Response acknowledged. The City should segregate duties to the extent possible with existing personnel and utilize administrative personnel to provide additional control through review of financial transactions and reports.

City of Montrose Schedule of Findings For the Year Ended June 30, 2005

Part III: Other Findings Related to Statutory Reporting:

III-A-05

Official Depositories – A resolution naming official depositories has been approved by the City. The maximum deposit amounts stated in the resolution were not exceeded during the year ended June 30, 2005.

III-B-05

<u>Certified Budget</u> – Disbursements during the year ended June 30, 2005, exceeded the amounts budgeted in the culture and recreation, general government, and debt service functions. Chapter 384.20 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 384.20 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u> – The budget will be amended in the future, if applicable.

Conclusion – Response accepted.

III-C-05

<u>Questionable Disbursements</u> – No expenditures for parties, banquets, or other entertainment for employees were noted that we believe may constitute an unlawful expenditure from public funds as defined in an Attorney General's opinion dated April 25, 1979.

III-D-05

<u>Travel Expense</u> – No disbursements of City money for travel expenses of spouses of City officials or employees were noted.

III-E-05

<u>Business Transactions</u> – No business transactions between the City and City officials or employees were noted

III-F-05

<u>Bond Coverage</u> – Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.

III-G-05

<u>Council Meetings</u> – No transactions were found that I believe should have been approved in the Council minutes but were not.

City of Montrose Schedule of Findings For the Year Ended June 30, 2005

Part III: Other Findings Related to Statutory Reporting: (Continued)

III-H-05

<u>Deposits and Investments</u> – No instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy were noted.

III-I-05

<u>Payment of General Obligation Bonds</u> – Certain general obligation bonds were paid from the Enterprise Fund, Sewer Account. Chapter 384.4 of the Code of Iowa states in part "Moneys pledged or available to service general obligation bonds, and received from sources other than property tax, must be deposited in the Debt Service Fund."

<u>Recommendation</u> – The City should transfer from the Enterprise Fund, Sewer Account to the Debt Service Fund, General Obligation Bonds Account for future funding contributions. Payments of the bonds should then be disbursed from the Debt Service Fund.

<u>Response</u> – We will transfer in the future as recommended.

Conclusion – Response accepted.

III-J-05

<u>Annual Financial Report</u> – The City filed and published the annual financial report by the December 1, 2005 deadline. However, the amounts reported do not reconcile to the general ledger, primarily due to the cemetery fund being excluded from the governmental funds.

<u>Recommendation</u> – The City should include the cemetery funds in the governmental funds column of the annual finance report in the future.

<u>Response</u> – We will make this change for next year.

<u>Conclusion</u> – Response accepted.

City of Montrose

Audit Staff

The audit was performed by:

Ann M. Menke, CPA Carol Ross, CPA Betty Thomas, CPA